FIFTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA

FOURTH SPECIAL SESSION, 1989 CONGRESSIONAL BILL No. 5-429, C.D.1, C.D.2, C.D.3, C.D.4, C.D.5, C.D.6

## AN ACT

To amend title 58 of the Code of the Federated States of Micronesia by amending sections 512, 513, 521, 522, 524, 525, 531, 535, 562, and 564, as established by Public Law No. 5-121, and to further amend title 55 of the Code of the Federated States of Micronesia, as amended by Public Laws Nos. 5-16, 5-88, 5-119 and 5-121, by amending sections 625 and 627, for the purpose of authorizing bank borrowings, establishing procedures for pledges of funds, altering committee voting requirements, expanding the waiver of sovereign immunity, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

	BE IT ENACTE	ED BY THE CONGRESS OF THE FEDERALED STATES OF MICRONESTA.
1	Section	1. Section 512 of title 58 of the Code of the Federate
2	States of M	icronesia, as established by Public Law No. 5-121, is
3	hereby amend	ded to read as follows:
4	"5	Section 512. <u>Definitions</u> . As used in this chapter, these
5	te	erms shall have the following meanings, unless otherwise
6	re	equired by context:
7		(1) 'Bond' or 'Bonds' means any bond, note or other
8	e'	vidence of indebtedness issued under this chapter
9	i	ncluding any indebtedness for borrowed money to any
10	С	ommercial bank or similar financial institution and any
11	r	eimbursement obligation to a provider of Credit
12	E	nhancement;
13		(2) 'Bond Fund' means the fund created pursuant to
14	s	ection 523 of this chapter;
15		(3) 'Committee' means the committee referred to in
16	s	ection 524 of this chapter;
17		(4) 'Compact of Free Association' means the Compact
18	0	f Free Association between the Federated States of
19	М	icronesia and the United States of America;
20		(5) 'Credit Enhancement' means bond insurance,
21	1	etters of credit, or similar credit enhancement
22	1	nstruments:

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1	(6) 'Federated Development Authority' means the FSM
2	instrumentality of that name;
3	(7) 'FSM' means the Federated States of Micronesia;
4	(8) 'FSM Fiscal Agent' means any fiscal agent
5	selected and acting pursuant to subchapter V of this
6	chapter;
7	(9) 'Indenture' means any indenture, agreement or
8	other instrument pursuant to which the Bonds shall be
9	issued, as approved by the resolution;
10	(10) 'Pledged Compact Funds' means the amounts
11	payable under the Compact of Free Association which the
12	President of the Federated States of Micronesia is
13	authorized to pledge to the payment of the Bonds following
14	legislative action by the FSM and its constituent States;
15	(11) 'Pledged Funds' means the Pledged Compact Funds
16	and/or other pledged moneys, and investment earnings
17	thereon;
18	(12) 'Resolution' means the resolution or resolutions
19	of the committee authorizing the issuance and sale of the
20	Bonds in one or more series, on the terms and conditions,
21	and substantially in the form, approved therein or pursuant
22	to procedures provided therein;
23	(13) 'Secretary' means the Secretary of Finance of
24	the Federated States of Micronesia;
25	(14) 'State' means any constituent State of the

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1	Federated States of Micronesia;
2	(15) 'Swap instruments' has the meaning set forth in
3	section 531(1)(q) of this chapter; and
4	(16) 'Trustee' means the FSM Fiscal Agent appointed
5	as such in the Indenture and any successors or assigns, who
6	will act as such for the benefit of the holders of the
7	Bonds."
8	Section 2. Section 513 of title 58 of the Code of the Federated
9	States of Micronesia, as established by Public Law No. 5-121, is
LO	hereby amended to read as follows:
11	"Section 513. Purpose; Bonds; Costs of Issuance.
L2	(1) The purpose of this chapter is to authorize
13	borrowing by the FSM for the benefit of itself and/or any
14	one or more of its constituent States in anticipation of
15	receipt from the United States of America of grant funds
16	under the Compact of Free Association. Any such borrowing
17	may be from any commercially reasonable source whatsoever,
18	and may be accomplished through the issuance of Bonds in
19	any commercially reasonable manner, including, without
20	limitation, Bonds publically offered in the United States
21	of America or elsewhere, Bonds or other evidences of
22	indebtedness issued in private placements, bank borrowings,
23	and other types of financings, so long as the procedures
24	set forth herein are followed. It is necessary and
25	appropriate that the FSM, in cooperation with the State

governments of the FSM, use all practical means to enhance the benefits derived from moneys payable to the FSM and the State governments pursuant to the Compact of Free Association by participating in a financing secured by all or a portion of such payments due from the United States of America. This method of financing is in the public interest and serves a public purpose.

- (2) The securities evidencing this indebtedness may be general or limited obligations of the FSM, entitled 'Federated States of Micronesia Compact Financing Bonds,' may bear additional designations indicating the purpose of the financing as the committee may determine, may be issued in one or more series (including refundings), and may be secured by the full faith and credit of the FSM, a pledge of grant funds under the Compact of Free Association, Credit Enhancement, or other moneys, all as specified in the resolution.
- (3) The costs of issuance of such Bonds, including printing, filing fees with regulatory agencies, such as the United States Securities and Exchange Commission, legal, rating agency, financing advisors', placement agent's, underwriters', Trustee's and similar fees and expenses, and fees or premiums for Credit Enhancement, may also be paid from the proceeds of sales of the Bonds. The costs of issuance may also include prior expenditures incurred in

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1	connection with such issuance.
2	(4) In the event Bonds that are general obligations
3	of the FSM are issued in a financing in which the FSM
4	and/or any State does not participate in the proceeds
5	therefrom, the participating State or States shall provide
6	assurance satisfactory to the Secretary that the FSM and/or
7	the non-participating States will be protected from any
8	loss arising in connection with such Bonds before such
9	Bonds may be issued."
10	Section 3. Section 521 of title 58 of the Code of the Federated
11	States of Micronesia, as established by Public Law No. 5-121, is
12	hereby amended to read as follows:
13	"Section 521. Authorization; Validity.
14	(1) The FSM is authorized to issue Bonds for the
15	benefit of itself and/or any one or more of its constituent
16	States in one or more series (including refundings), each
17	series to be authorized by the Secretary acting for the
18	committee, following the adoption of the resolution fixing
19	the terms and conditions of the issue and the form of the
20	Bonds or setting forth procedures for such determination.
21	(2) As specified in the resolution, the Bonds shall
22	be valid general or limited obligations of the FSM, payable
23	from one or more of the following: general funds of the
24	FSM, general funds of any State, Pledged Funds, proceeds of
25	any Credit Enhancement or swap instruments, and proceeds of

refunding bonds or other indebtedness. The validity of the
Bonds shall not be affected by the validity or regularity
of the projects thereby funded. Except as required pursuant
to section 522, no subsequent appropriation will be
necessary by the Congress of the Federated States of
Micronesia for moneys for payment of the principal of,
or interest or premium, if any, on the Bonds. This
chapter and the resolution shall constitute the sole
and complete authorization for the pledge of such amounts
as are pledged by a participating State pursuant to
the requirements of section 522, and for the payment
of the principal of, and interest and premium, if any,
on the Bonds.
(3)(a) If the Bonds constitute general obligations of
the FSM, all Bonds issued in certificate form shall contain
on the face thereof a statement to the following effect:
'This Bond constitutes a general obligation of the
Federated States of Micronesia and the full faith and
credit of the Federated States of Micronesia is pledged to
the payment of principal of, and interest and premium, if
any, on this Bond.'
(b) If the Bonds constitute limited obligations of
the FSM, all Bonds issued in certificate form shall contain
on the face thereof a statement to the following effect:

'This Bond constitutes a limited obligation of the

Federated States of Micronesia, payable solely [state 1 sources of repayment]. Neither the taxing power nor the 2 full faith and credit of the Federated States of Micronesia 3 is pledged to the payment of the principal of, or interest 4 or premium, if any, on this Bond.'" 5 Section 4. Section 522 of title 58 of the Code of the Federated States of Micronesia, as established by Public Law No. 5-121, is 7 hereby amended to read as follows: "Section 522. The Pledge of Funds. 9 (1) Upon the recommendation of the committee as set 10 11 forth in the resolution or pursuant to procedures established thereby, the President may pledge all or any 12 part of the Pledged Funds to secure payment of the Bonds 13 and any payment to the provider of any Credit Enhancement. 14 The Pledged Funds so pledged shall be made available 15 pursuant to the relevant provisions of title 55 of the 16 Code of the Federated States of Micronesia, except that 17 all Pledged Compact Funds included in the pledge shall 18 be paid directly by the United States of America to the 19 Trustee for the benefit of the holders of the Bonds. 20 Any pledge pursuant to the provisions hereof shall be 21 irrevocable and valid and binding from the time such pledge 22

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is made and shall be deemed a valid obligation of the

Pledged Funds, notwithstanding the provisions of section

220 of title 55 of the Code of the Federated States of

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Micronesia. The Pledged Compact Funds so pledged and thereafter received by the Trustee, or any other Pledged Funds so pledged and thereafter deposited into the Bond Repayment Fund established pursuant to subchapter V of chapter 6 of title 55 of the Code of the Federated States of Micronesia, shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract, or otherwise against the FSM or any of its political subdivisions, irrespective of whether such parties have notice thereof. Neither the resolution nor the Indenture by which a pledge is created need be filed or recorded in the records of the FSM in order to perfect the lien or give notice of the pledge; PROVIDED that the FSM shall give due written notice of the pledge to the United States of America. (2) The committee shall determine the extent of the

(2) The committee shall determine the extent of the pledge, provisions for release of moneys or other assets from the pledge, and other matters relevant thereto, all as evidenced in the resolution or the Indenture; PROVIDED, however, that the committee may not make such a determination nor any recommendation to the President regarding the pledge until it receives from each participating State and, if participating, from the FSM:

1	(a) A copy of a statute or statutes that:
2	(i) Identifies the source and amount of
3	funds to be used to secure the borrowing;
4	(ii) Authorizes, if appropriate, the
5	President to pledge the specified security offered by the
6	participating State, or, if participating, the FSM as
7	security for all financial obligations related to or
8	resulting from the borrowing;
9	(iii) Authorizes the payment from the
10	specified security offered by the participating State or,
11	if participating, the FSM for the purpose of, and to the
12	extent required, to satisfy all financial obligations
13	attributable to the participating State or, if
14	participating, the FSM related to or resulting from the
15	borrowing;
16	(iv) Consents to and authorizes, if
17	appropriate, a reduction in the amount of Compact funds
18	received or to be received through the Compact Financial
19	Assistance Fund on behalf of the State, with such reduction
20	being commensurate with the amount of Pledged Compact Funds
21	pledged by the State, and waives all rights to the receipt
22	of such Pledged Compact Funds; and
23	(v) Authorizes the State to indemnify,
24	hold harmless, and defend any officer or employee of the
25	State who is subjected to any personal liability or

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1	accountability by reason of the issuance of the Bonds.
2	(b) An opinion, addressed to the President, of
3	the Attorney General or the highest legal officer of the
4	participating State or, if participating, the FSM that the
5	statute or statutes provided is or are legally sufficient
6	to meet the requirements set forth in subsection (a),
7	above, and that all other necessary legal steps,
8	administrative or otherwise, have been completed by the
9	participating State or, if participating, the FSM in order
0	to make the specified security available, as required
1	pursuant to subsection (1) of this section, directly
L2	through the Trustee or through the Bond Repayment Fund
L3	established pursuant to subchapter V of chapter 6 of
L4	title 55 of the Code of the Federated States of
L5	Micronesia for the purposes contemplated under this
L6	chapter. Such opinion shall be exclusively relied upon
L7	only by the President or the committee and no statement or
L8	any conclusion therein may be relied upon for any purpose
L9	by any other person, corporation or entity.
20	(3) The pledge to be determined by the committee
21	shall not exceed the sum of the pledges authorized by
22	the participating States or, if participating, the FSM."
23	Section 5. Section 524 of title 58 of the Code of the Federated
24	States of Micronesia, as established by Public Law No. 5-121, is
25	hereby amended to read as follows:

"Section 524. Committee.

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- (1) The committee shall consist of five members, who shall have one vote each, including the Secretary or his designee, the Director of Administrative Services of Yap, the Director of Finance of Truk, the Director of the Department of Treasury of Pohnpei, and the Director of Finance and Treasury of Kosrae; PROVIDED, however, that, with respect to the representatives of the States on the committee, the Governor of each State may elect to designate an alternative individual to serve in the place of the relevant State director specified above. Members of the committee shall serve without compensation. Secretary or his designee shall be the secretary of the committee and may certify its action. The committee, through the Secretary or his designee, shall render reports from time to time to the Federated Development Authority for informational purposes.
- (2) Subject to the express provisions of this subchapter II, the committee is authorized to determine, and by resolution shall determine, all matters set forth in this chapter to be determined by the committee; PROVIDED that any payments on the Bonds in any year shall not exceed the Pledged Funds held or to be received by the Trustee in such year; and PROVIDED FURTHER that the Secretary may take any action authorized in this Compact Financing Act,

by the resolution or by the Indenture to be taken by him without any further authorization of, or other action by, the committee, unless this Compact Financing Act, the resolution or the Indenture expressly indicates that the committee is required to so authorize or otherwise act.

- (3) The committee may adopt the resolution or any other resolution it may be required to adopt (a) by unanimous written consent, or (b) at a meeting of the committee, by an affirmative vote of the Secretary and not less than three of its other members. Presence at any meeting of the committee may be either in person or by conference telephone call during which each member can hear each other member present during such proceedings.
- (4) Notwithstanding other provisions of this section 524, the actions which are required by this Compact Funds Financing Act to be taken by the committee may be taken by the Secretary and the member or members of the committee from one or more States if such State or States determine to borrow funds directly from a financial institution pursuant to this Compact Financing Act, as opposed to a public offering or private placement of Bonds. The actions taken by the Secretary and the member or members representing such State or States shall be deemed to be actions by the committee for all purposes of this Compact Financing Act with respect to such borrowing.

1	All resolutions required to be adopted hereunder and all
2	actions required to be taken hereunder shall be deemed
3	to have been taken by the committee if taken by such
4	member or members and the Secretary."
5	Section 6. Section 525 of title 58 of the Code of the Federated
6	States of Micronesia, as established by Public Law No. 5-121, is
7	hereby amended to read as follows:
8	"Section 525. Tax free nature of the Bonds. Bonds and
9	the repayment of the principal of, and interest and
10	premium, if any, thereon, and original issue discount
11	and market discount, if any, with respect thereto, shall
12	not be subject to any tax, assessment or levy, now or
13	hereafter imposed, of the FSM or any of its political
14	subdivisions, nor shall the FSM or any of its political
15	subdivisions impose any tax, assessment or levy upon the
16	sale or disposition of such Bonds. The Bonds shall be
17	deemed obligations not located within the jurisdiction or
18	legal boundaries of the FSM or any of its political
19	subdivisions for purposes of any national, state or local
20	taxation, assessment or levy."
21	Section 7. Section 531 of title 58 of the Code of the Federated
22	States of Micronesia, as established by Public Law No. 5-121, is
23	hereby amended to read as follows:
24	"Section 531. Resolution.
25	(1) Whenever the committee determines that the sale

1	of any bonds, notes or other evidence of indebtedness is
2	necessary or desirable, it shall adopt a resolution
3	authorizing the issuance and sale of Bonds. The resolution
4	shall authorize and direct the Secretary to arrange for the
5	preparation of the requisite number of suitable Bonds, in
6	registered form (unless the resolution directs the Bonds to
7	be issued in book entry form), and either shall specify as
8	to such Bonds then to be sold, or shall authorize the
9	execution of the Indenture or certificates or orders
10	pursuant to an existing Indenture, which together
11	shall contain, the following information:
12	(a) Whether the Bonds shall be general or
13	limited obligations of the FSM;
14	(b) The currency in which any or all of the
15	Bonds are to be repaid, aggregate number, denominations and
16	the date of the Bonds to be sold;
17	(c) The dates of maturity, the amount of the
18	Bonds maturing at each date of maturity, which amounts need
19	not be equal, and the establishment of any sinking fund
20	schedule or schedules;
21	(d) Whether the Bonds are to be subject to
22	optional and/or mandatory redemption prior to maturity,
23	and, if so, the provisions for such redemption, the manner
24	of the call thereof, and the price or prices at which the
25	Bonds shall be subject to redemption;

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1	(e) The annual rate, or rates, of interest which
2	the Bonds to be issued shall bear, which rate or rates may
3	be determined at the time of the sale of the Bonds and
4	which rate or rates may be fixed or variable in accordance
5	with a formula provided for in the resolution or the
6	Indenture;
7	(f) The interest payment dates;
8	(g) Whether the Bonds shall be issued in
9	certificate form and/or in book entry form; if the Bonds
10	are to be issued in certificate form, the form and language
11	of the Bonds, and, if the Bonds are to be issued in book
12	entry form, whether the book entry system and register
13	shall be maintained by the Secretary, the Trustee, or
14	another agent;
15	(h) Whether the right is reserved to make
16	delivery in the form of temporary or interim bonds,
17	certificates, or receipts, exchangeable for definitive
18	Bonds when executed and available for delivery, and, if
19	such right is reserved, the denominations and form of
20	such temporary securities;
21	(i) Whether the Bonds are to be sold at public
22	sale or negotiated sale and, if a public sale, the method
23	of determining the lowest interest cost bid, and, if a
24	negotiated sale, the lowest purchase price to be received

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by the FSM in any public offering or private placement of

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1	the Bonds;
2	(j) Whether the Bonds shall be in the nature of
3	commercial paper (i.e., issued in large denominations and
4	scheduled to mature in 270 days or less);
5	(k) Whether all or any portion of the Bonds
6	shall be additionally secured by Credit Enhancement and, if
7	so, an authorization of the terms and conditions thereof;
8	(1) The restrictive and financial covenants
9	governing the Bonds, if any;
10	(m) The appointment of the Trustee, and
11	additional fiscal agents, registrars or paying agents, if
12	any;
13	(n) The place of issuance of the Bonds, which
14	may be inside or outside the territorial limits of the FSM;
15	(o) The law governing the Indenture and the
16	Bonds;
17	(p) If applicable, the designated sub-fund
18	within the Bond Repayment Fund into which all moneys
19	pledged to the payment of the Bonds shall be placed in
20	accordance with section 522(1) and subchapter V of
21	chapter 6 of title 55 of the Code of the Federated
22	States of Micronesia;
23	(q) Whether in conjunction with issuance and
24	sale of the Bonds, the FSM shall enter into one or more
25	agreements relating to transfer or mitigation of currency

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1	or interest rate risks, minimization of borrowing costs or
2	similar fiscal purposes between the FSM and any counter-
3	parties, commercial or investment banks, dealers or similar
4	parties ('swap instruments'), which may include
5	indemnities; and
6	(r) Any and all other terms and conditions of
7	the Bonds and of the execution, issuance and sale thereof,
8	which shall be consistent with all of the provisions of
9	this chapter or any other applicable law of the FSM or a
10	participating State.
11	(2) The resolution or the Indenture may also
12	authorize the Secretary to determine certain terms as
13	specified in the resolution or the Indenture, including but
14	not limited to, the interest rate or rates, maturity or
15	redemption date or dates, and purchase price of the Bonds,
16	provided, however, that the committee shall determine
17	in the resolution or the Indenture shall specify the
18	maximum rate of interest, latest maturity date and lowest
19	purchase price permitted for the Bonds."
20	Section 8. Section 535 of title 58 of the Code of the Federated
21	States of Micronesia, as established by Public Law No. 5-121, is
22	hereby amended to read as follows:
23	"Section 535. Signatures; Seal. Each Bond issued in
24	certificate form shall bear the manual or facsimile
25	signature of the Secretary and an impress or a facsimile of

1	the seal of the FSM. Each such signature shall be that of
2	the person who shall be in office at the date of
3	authorizing the affixing thereof. Bonds so executed, when
4	sold and authenticated by an FSM Fiscal Agent, shall be
5	valid and binding notwithstanding any of such persons
6	having ceased to hold their respective offices before the
7	issuance and delivery of the Bonds."
8	Section 9. Section 562 of title 58 of the Code of the Federated
9	States of Micronesia, as established by Public Law No. 5-121, is
LO	hereby amended to read as follows:
11	"Section 562. Liability of committee members, officers
L2	and employees. No member of the committee, officer or
13	employee of the committee, or any officer or employee
L4	of the FSM or any political subdivision thereof,
L5	including, without limitation, the FSM Attorney General
L6	or any person executing any Bonds shall be subject to
L7	any personal liability or accountability by reason
L8	of the issuance thereof. If, despite the foregoing,
L9	any action is brought against any member of the
20	committee, any officer or employee of the committee,
21	or any officer or employee of the FSM, then the
22	FSM shall indemnify, hold harmless and defend such
23	individual against any personal liability or account-
24	ability by reason of the issuance of any Bonds. This
25	section shall not apply in the case of fraud or gross

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2 Section 10. Section 564 of title 58 of the Code of the Federated

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3 States of Micronesia, as established by Public Law No. 5-121, is

4 hereby amended to read as follows:

"Section 564. Waiver of sovereign immunity. Only with respect to Pledged Funds, the FSM waives, for the benefit of the holders of the Bonds, the Trustee acting on their behalf, any agent or underwriter acting with respect to the Bonds, or the provider of any Credit Enhancement, its sovereign immunity from suit before the Federal court of the United States in the district in which the principal office of the Trustee is located in any action brought by the holders of the Bonds, the Trustee acting on their behalf, or such provider of Credit Enhancement arising out of the issuance and sale of the Bonds or performance under the Bonds or the Indenture. Except as expressly so waived, nothing in this chapter, including, but not limited to, sections 561 and 564 hereof, is intended to be, nor shall be construed as a waiver, implicit or explicit, of the FSM's sovereign immunity from suit in the courts of the United States of America. Nothing in this chapter shall be construed as a waiver, implicit or explicit, of the FSM's sovereign immunity, or to permit any judgment or execution against the FSM with respect to any property other than Pledged Funds. In the event of conflict between this section

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1		and any provision in chapter 7 of title 6 of the Code of the
2		Federated States of Micronesia, this section shall prevail.
3	Sect	ion 11. Section 625 of title 55 of the Code of the
4	Federated	States of Micronesia, as established by Public Law No.
5	5-121, is	hereby amended to read as follows:
6		"Section 625. Purpose. The purpose of the Bond Repayment
7		Fund is to provide for the deposit and disbursement of
8		funds pledged by a State government and/or the National
9		Government which participates in a Borrowing if such funds
LO		are not otherwise deposited with the Trustee pursuant to
L1		section 522(1) of chapter 5 of title 58 of the Code of the
L2		Federated States of Micronesia."
L3	Sect	ion 12. Section 627 of title 55 of the Code of the
L4	Federated	States of Micronesia, as established by Public Law No.
L5	5-121, is	hereby amended to read as follows:
L6		"Section 627. Deposits. All funds pledged by and
L7		received, other than those funds deposited with a Trustee
L8		pursuant to section 522(1) of chapter 5 of title 58 of the
L9		Code of the Federated States of Micronesia, from a State
20		government or from the National Government for the purpose
21		of securing its financial obligations related to or
22		resulting from a Borrowing shall be deposited into the
23		sub-fund of the Bond Repayment Fund established in
24		connection with that Borrowing. Any unexpended moneys in a
2.5		sub-fund of the Bond Repayment Fund shall not revert to the

1	General Fund at the end of the fiscal year."
2	Section 13. This act shall become law upon approval by the
3	President of the Federated States of Micronesia or upon its becoming
4	law without such approval.
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10	John R. Haglelgam
11	President Federated States of Micronesia
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